

Message Text

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PAGE 01 BONN 10796 01 OF 02 301710Z

51

ACTION EUR-25

INFO OCT-01 IO-13 ADP-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-15

ACDA-19 MBFR-03 SAJ-01 AF-10 RSR-01 /141 W

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R 301659Z JUL 73

FM AMEMBASSY BONN

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INFO AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

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C O N F I D E N T I A L SECTION 01 OF 02 BONN 10796

BRUSSELS FOR AMB. SCHAUFELLE

E.O. 11652: GDS

TAGS: PFOR, UN, GW

SUBJECT: AMB. SCHAUFELLE'S DISCUSSIONS ON UN MATTERS IN
BONN

REF: USUN 2560

SUMMARY: AMB. SCHAUFELLE MET JULY 26 WITH NEW HEAD OF
FONOFF'S INTERNATIONAL ORGANIZATION DIVISION RUHFUSS;
HIS DEPUTY, GORENFLOS; AND WITH OFFICER IN CHARGE OF
BERLIN AND EAST GERMAN MATTERS, BLECH. DISCUSSIONS
COVERED A VARIETY OF QUESTIONS INCLUDING PROSPECTS FOR
UNCONTENTIOUS TREATMENT OF GERMAN APPLICATIONS IN UNGA
AND GERMAN CONCERNS OVER POSSIBLE CONSEQUENCES OF MALIK
LETTER OF JUNE 26. END SUMMARY.

1. RUHFUSS SAID THE FRG'S GENERAL APPROACH, ONCE IN THE
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PAGE 02 BONN 10796 01 OF 02 301710Z

UN, WOULD BE TO MOVE CAUTIOUSLY AND TO LEARN. IT

INTENDED TO BE REPRESENTED ON ALL REGULAR COMMITTEES. IT WOULD TRY TO AVOID UNNECESSARY DISPUTES WITH THE GDR ON MATTERS WHERE GERMAN ISSUES NOT DIRECTLY INVOLVED. THE WEST GERMANS HAD RECEIVED SOME INDICATIONS (E.G., FROM THEIR EXPERIENCE AT THE FIRST PHASE OF CSCE) THAT THE GDR WOULD TRY TO DO THE SAME. THUS THE AUSPICES SEEMED FAIRLY GOOD FOR A TOLERABLE RELATIONSHIP BETWEEN THE TWO GERMAN STATES IN THE UN.

2. FONOFF REPS NOTED THAT AFRICA WAS AREA WHERE FRG'S UN MEMBERSHIP WOULD CREATE MOST PROBLEMS AND WONDERED WHAT COULD BE DONE TO MINIMIZE POSSIBILITY OF HOSTILE AND CONTENTIOUS STATEMENTS BY AFRICANS WHEN GA HANDLES GERMAN APPLICATION. AMB. SCHAUFELLE SUGGESTED THAT FRG MIGHT TRY TO PERSUADE ALGERIANS, TANZANIANS AND NIGERIANS TO USE THEIR CONSIDERABLE INFLUENCE IN AFRICA TO INSURE SMOOTH APPROVAL OF THE APPLICATIONS. HE POINTED OUT THAT THE FRG MIGHT ALSO BE ABLE TO TAKE ADVANTAGE OF THE GDR'S INTEREST IN AVOIDING DISHARMONY BY URGING THE GDR TO DISSUADE AFRICAN STATES FROM DISRUPTING THE PROCESS. BLECH THOUGHT THE FRG MIGHT IN FACT DO THIS, OBSERVING THAT THE FRG WOULD HAVE TO APPROACH THE GDR IN AN "UNDEFENSIVE" WAY.

3. GERMAN REPS EMPHASIZED CONTINUING FRG CONCERN OVER POSSIBLE EFFECTS OF MALIK LETTER OF JUNE 26 CONCERNING THE FRG'S REPRESENTATION OF WEST BERLIN IN THE UN. (SEE BONN 9899, NOTAL, FOR BONN GROUP DISCUSSION OF THIS MATTER.) THE LETTER CREATED PROBLEMS, NOT BECAUSE IT CONTRADICTED SCHEEL'S JUNE 13 LETTER--IN FACT IT COULD BE READ AS CONFIRMING THAT--BUT BECAUSE IT PUT IN THE RECORD IN THE UN CONTEXT A SOVIET INTERPRETATION OF THE QUAD-RIPARTITE AGREEMENT WHICH THE SOVIETS COULD HENCEFORTH USE AS AN AUTHORITATIVE POINT OF REFERENCE. MAIN

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PAGE 01 BONN 10796 02 OF 02 301721Z

51

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 10796

PROBLEMS WERE THAT MALIK LETTER STRESSED SOVIET VIEW OF "CONSTITUTIVE" NATURE OF QA AND MADE IT APPEAR THAT AREAS IN WHICH FRG COULD REPRESENT WEST BERLIN WERE LIMITED TO THOSE "ENUMERATED", IN QA. THE WEST WOULD BE AT A DISADVANTAGE IF THE THREE POWERS DID NOT PUT IN THE RECORD A SIMILARLY AUTHORITATIVE STATEMENT OF THEIR OWN POSITION FOR FUTURE REFERENCE. THIS MIGHT BE DONE THROUGH A LETTER A FEW DAYS AFTER UNGA ACTION. (BLECH NOTED THAT THIS WOULD RECIPROCATATE MALIK LETTER'S TIMING, WHICH HAD BEEN A "DIRTY TRICK" IN SENSE THAT IT MADE RESPONSE DIFFICULT.) BLECH SAID HIS THOUGHTS ON THIS SUBJECT DID NOT YET REPRESENT A DEFINITIVE FONOFF POSITION, WHICH WOULD ONLY BE AVAILABLE WHEN STATE SECRETARY FRANK RETURNED FROM VACATION. HOWEVER, THEY WERE SHARED BY ALL OF HIS FONOFF COLLEAGUES WITH WHOM HE HAD DISCUSSED THE MATTER SO FAR.

4. AMB. SCHAUFEELE AGREED THAT SOVIETS HAVE A WAY OF REGARDING ABSENCE OF CONTRADICTION AS ACCEPTANCE OF A CONFIDENTIAL

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PAGE 02 BONN 10796 02 OF 02 301721Z

POSITION. ON THE OTHER HAND, WE BELIEVED THAT A CONTINUING EXCHANGE, PARTICULARLY IN THE FORM OF A LETTER FOR THE RECORD, WHICH WOULD ALMOST CERTAINLY EVOKE A FURTHER SOVIET RESPONSE, WAS NOT THE BEST WAY OF DEALING WITH THE PROBLEM. IT HAD BEEN SUGGESTED THAT STATEMENTS BY THE WESTERN POWERS IN THE GA, WHICH WOULD BE PUBLISHED, MIGHT BETTER SERVE THE PURPOSE, STATING THE WESTERN INTERPRETATION IN A NON-CONTENTIOUS WAY WHICH, HOPEFULLY, WOULD NOT PROVOKE A RESTATEMENT OF THE SOVIET POSITION.

5. BLECH SAID THE MATTER WOULD BE RAISED AGAIN IN THE

BONN GROUP AS SOON AS THE FONOFF HAD A FIRM POSITION.
HILLENBRAND

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